



TRansition paths to sUustainable
legume-based systems in Europe

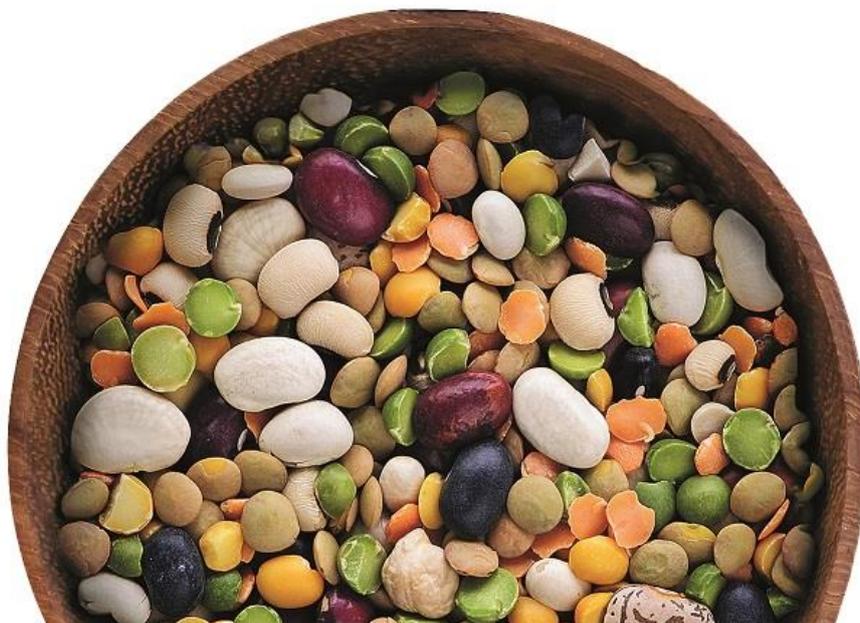
Sector Modelling Scenarios for Upscaling Legume Production in the EU27+UK

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Lead authors: Shailesh Shrestha (SRUC)

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- **Contributors**
 - Shailesh Shrestha, Luiza Toma, Faical Akaichi, Andrew Barnes (SRUC),
 - Beate Zimmermann, Elisabeth Angenendt, Eckart Petig and Christine Ore Barrios (UHOH),
 - Fanny Tran, Pietro Iannetta (JHI),
 - Mihaly Himics (CAPRI)

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Summary

This report presents a methodological description of the sector model, CAPRI, and the scenarios used to examine legume production under three different scenarios, which were assumed to be conditions which would lead to increase legume production in the EU27+UK. The scenarios considered in this study are based on **policy- , consumer demand-, and trade-related pathways**. Under the **policy-related pathway**, a scenario with an increase in specific protein crop subsidy payment was considered and was made available to the UK and all member states of the EU. For the **consumer demand-related pathway**, it was assumed a shift of consumer preferences to plant-based protein in place of animal-based protein. A scenario with a complete ban on soya imports to the EU27+UK was considered for the **trade-related pathway**. The results suggest that the three alternative pathway scenarios have potential to increase area of production of legume crops. There is, however, a varying extent of the impact on production, prices, and effect on other agricultural commodities under these three scenarios. The protein crop subsidy scenario has the highest increase (+23%) in area of pulse production compared to the dietary change scenario (+16%) and trade-ban scenario (+6%). There is also a difference in impacts on prices and other agricultural commodities between these scenarios. The price of pulses decreased by around 6% under protein crop subsidy scenario but increased by 13% and 10% under dietary change and trade-ban scenarios respectively. The price of soya had the highest increase (+150%) under the trade-ban scenario and also have a substantial impact on other agricultural sectors. Although, overall production of legume in the EU27+UK increased under all three scenarios considered, due to less competitiveness of legume crops, the increase in production of legumes is very small under all three scenarios used in this study. Changes in different policy instrument to support a combination of these scenarios or additional policies to provide legume price incentives to improve competitiveness may be required to improve demand, price and ultimately domestic production of legumes in the EU27+UK.





1. Introduction

With growing concerns of Greenhouse Gas (GHG) emissions and human nutrition, the EU and the UK policy makers see agricultural sector with a pivotal role to play to achieve both 'net-zero' emissions by 2050 and better nutrition as documented in the European Green Deal (EU, 2019) and the UK Environment Bill (DEFRA, 2020). The all-around benefits of legume crops to deal with both the concerns of GHG and human nutrition have been well documented (Luscher *et al.*, 2014; EU, 2018; Oliveira *et al.*, 2021; Iannetta *et al.*, 2021), yet they remain as one of the most undervalued and under-utilised crop groups in the EU27+UK. However, in recent years, the EU27+UK have put efforts both directly (providing farm protein crop subsidies) and indirectly (promoting greening and crop diversity on farms) to encourage farmers to put more land under protein and leguminous plants and increase domestic production (EU Parliament, 2019; EU, 2018; UK Parliament, 2020).

For this work, we identified three potential pathways to improve legume production in the EU27+UK as either policy-, trade-, and/or consumer related. Under the policy related pathway, a policy scenario was selected where the UK and all member states (MSs) in the EU were expected to use a maximum of 2% of the national ceiling of basic payments to provide specific protein crop support payments to their farmers. The assumption behind this scenario is that a higher specific payment would encourage farmers to allocate more land under legume crops and increase domestic production of legumes. The second pathway is related to the trade of soya which is mainly used as livestock feed by the EU27+UK livestock farmers. A majority (>95%) of soya demand in the EU27+UK is fulfilled by imports from the US, Brazil, Argentina, and other countries. We implemented a total trade-ban on soya imports to the EU27+UK in this scenario with an assumption that domestic production of soya would increase to satisfy the demand for soya by livestock farmers. The final pathway is related to consumer demand for plant-based protein in the EU27+UK. It was assumed that with a consumer preferential shift toward a plant-based protein diet from an animal-based protein diet will increase the overall demand for legume products and hence make legume more competitive compared to other crops and increase domestic legume production.

A static comparative partial equilibrium model, CAPRI, was used to examine the impacts of these scenarios first on overall legume production in the EU27+UK but also on prices and other production effects of other agricultural production such as cereal crops and livestock productions. The next



section provides a brief description of the CAPRI model followed by a description of the scenarios that were used for this work. Then the next section presents the scenario results, and the final section provides concluding remarks of this work.

2. CAPRI model

The Common Agricultural Regionalised Impact Analysis model (CAPRI) is a global, spatial, comparative static, partial equilibrium model with a focus on Europe, specifically designed to analyse Common Agricultural Policy (CAP) measures and trade policies for agricultural products (Britz and Witzke 2008). CAPRI consists of two models, a highly detailed and disaggregated supply module for Europe and a global market module, which are linked by sequential calibration such that production, demand, trade, and prices can be simulated simultaneously (Figure 1).

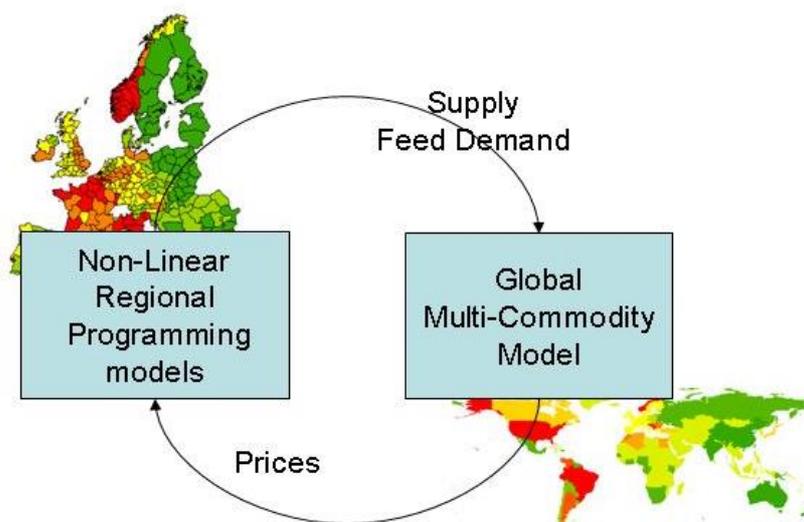


Figure 1. A schematic diagram of CAPRI model

The agricultural supply model consists of non-linear programming models for EU27, United Kingdom, the Western Balkans, Norway, and Turkey, which depict farming decisions in detail at the NUTS-2 (EU27+UK Nomenclature of Territorial Units for Statistics level 2). The modelling framework follows a positive mathematical programming (PMP) approach which offers a high degree of flexibility in capturing important interactions between production activities and with the environment as well as in modelling CAP and national policy measures. In the model, production





functions of agricultural outputs are estimated based on historical data and trends of production and demand. The programming models comprise low- and high-intensive variants for most crop and livestock activities while a non-linear cost function captures the effects of capital and labour on the farm behaviour.

The market model is a static, deterministic, partial, spatial model with global coverage, depicting about 60 commodities (primary and secondary agricultural products) and characterising the world into 77 countries or country blocks, grouped into 40 trading blocks. Its spatial specification allows bilateral trade flows and policies between trade blocks in the model to be modelled. Within each trade block, the current version assumes perfect markets (for both primary and secondary products) so that prices for all countries move together within a market block. The parameters of the second-order flexible behavioural functions for supply, feed demand, of major processing industries and final demand are based on elasticities taken from other studies and modelling systems and calibrated to projected quantities and prices in the simulation year, while observing required theoretical properties from micro-economics.

To project the baseline and the alternative scenarios the model uses input values for the base year 2012 (which is a three-year 2011-2013 average). The model consists of a data regionalisation tool (CAPREG) and a trend projection tool (CAPTRD) which are used by a simulation tool (CAPMOD) to provide results for the projection year. For this report the projection year for the baseline and alternate scenarios is 2030. The projections for legume production, demand and trade are based on the CAP 2014 policy and trade conditions supplemented with statistical estimates and expert forecasts over the modelled period.

Apart from the rich detail on the supply side of the model, CAPRI's strengths are that it simulates results for the EU27+UK at NUTS-2 level, whilst at the same time being able to model consistently global world agricultural trade, with the EU27+UK's most important trade partners separately identified and bilateral trade flows between them and the EU27+UK accounted for. The model also allows a consistent welfare analysis and detailed analysis of agricultural policies. Therefore, CAPRI has been used frequently to analyse the impacts of agricultural, environmental and trade policies on sectoral agricultural commodities, production, and market outlook in the EU27+UK (Himics *et al.*,





2020; 2018; Fellmann *et al.*, 2017; Blanco *et al.*, 2017; Gocht *et al.*, 2016; Shrestha *et al.*, 2013; Gocht *et al.*, 2013; Blanco-Fonseca *et al.* 2010; Leip *et al.*, 2010).

3. Modelling scenarios

This work used a baseline scenario and three alternative legume production scenarios. The baseline scenario is considered as current levels of market, trade, policies, environment, and other drivers and is used to compare and examine the effect of EU27+UK legume production under the alternative scenarios within the comparative static modelling framework. These three alternative scenarios are considered as potential pathways to improve EU27+UK legume production under a number of assumptions related to changing support policies, trade, and consumer dietary preferences.

3.1. Baseline scenario

The baseline scenario used in this work represents the current condition of legume production as well as policies, prices, demand, and trade relevant to legume crops in the EU27+UK. The CAPRI baseline is configured and calibrated to the latest EU agricultural outlook (EC, 2020) and environment pollution restrictions based on the latest EU Nitrate directive (EEA, 2006) and the National Emission reduction Commitment directive (EEA, 2016). The EU27+UK wide distribution of pulses at the NUTS 2 level was used to compare and validate the baseline provided in Appendix 1: EU wide dry pulses production distribution at NUTS 2 level. The baseline scenario also acts as a base for alternative scenarios where only some of the aspects of the baseline activities or drivers are changed, depending on the specific assumptions in each scenario. The baseline scenario provides projections for 2030 on the levels of market, trade, policies, environment, and other drivers under a 'business as usual' assumption.

3.2. Protein crop subsidy scenario

This scenario examines changes in direct support payments to EU27+UK farmers to encourage legume production. The EU27+UK already has a protein crop and grain legume support payment system in place and 16 member states (BG, CZ, IE, GR, ES, FR, HR, IT, LV, LT, LU, HU, PL, RO, SK and FI) avail to that system under the Voluntary Coupled Payment Scheme (VCS) (see Appendix 2: Member States area claimed and total payment for protein crops). The MSs have a choice to increase



their annual national ceiling for VCS by up to 2% if they decide to use at least 2% of their annual national ceiling set out in the basic act to support the production of protein crops (EU, 2020). Under this policy scenario, it is assumed that all MSs use a maximum of 2% of direct support payment to provide specific protein crop support payments to their farmers. This assumption was also adopted in an earlier study which used up to 2% of direct farm payments to legume production for a region with a ceiling of such legume payment staying below average farm direct payment per ha for that region (Kuhlman *et al.*, 2017).

3.3. Trade-ban scenario

Soya bean is the most common legume crop that is used as livestock feed in the EU27+UK. The EU27+UK produces only 5% of soya used in the EU27+UK livestock industry domestically, and imports 95% from countries such as US, Brazil, and Argentina. This accounts for annual imports of around 14 million tons of soya bean into the EU (EU, 2019). The trade-ban scenario looks at a hypothetical condition where the EU27+UK restricts soya imports to increase domestic soya production to satisfy demand of the EU27+UK livestock industry which stays at similar levels to the baseline scenario. This scenario uses an extreme case of import restriction by placing a ban on whole soya imports to the EU27+UK. The CAPRI model has been used in the past with restrictive trade scenarios for different agricultural commodities (Lindland, 1997; Burrell *et al.*, 2011; Burrell *et al.*, 2014).

3.4. Dietary change scenario

There have been several studies which put forward a dietary change in consumer preferences as one of the mitigation measures to reduce greenhouse gas (GHG) emissions (Zhu *et al.*, 2006; Tucker *et al.*, 2011; Abadie *et al.*, 2016; Bryngelsson *et al.*, 2016). Substituting animal protein by plant-based protein has been considered as one of the options in many of these studies given climate change and health concerns. In line with these concerns, we assumed that a shift in consumer preference towards plant-based protein diets from animal-based protein diets could be a potential pathway to increase demand and domestic production of protein crops in the EU27+UK. The dietary change scenario, hence, uses a case of substitution of animal-based protein diet by plant-based protein diet and look into the impacts on legumes production in the EU27+UK.



The main assumptions used in this scenario are as follows.

- An eleven percent reduction in the EU27+UK meat consumption which is assumed to be replaced with plant protein substitutes. This assumption is based on consumer behaviour modelling work (Task 6.2)
- A substitution factor used to replace an animal-based protein diet with a plant-based protein diet is based on the Nutrient Density Unit (NDU) estimates based on an LCA work within work package 4 (Saget *et al.*, 2021). The nutritional composition and NDU of a pea protein ball (representing plant-based protein) and beef meat ball (representing animal-based protein) are provided in
- **Table 1.**

Table 1. Summary of nutritional composition and NDU of pea protein balls and beef meat balls cooked

Content per 100g	Pea protein ball	Beef meatballs
Energy (kcal)	209	240
Protein(g)	22.33	17.5
Dietary fibre (g)	1	2
EFAs (g)	1.6	0.6
NDU	1.96	1.33

Source: Saget *et al.* (2021)

Under this scenario, the model converted the meat consumption quantity ($Meat_{quant}$) to additional demand of pulses ($APulse_{quant}$), such as:

$$11\% \times Meat_{quant} \times 1.33/1.99 = APulse_{quant}$$

The additional pulses demand is then added to the baseline level of pulses demand to complete the substitution process of the plant-based protein in the model. Technically, the demand functions for meat and pulses were shifted to meet the adjusted demand quantities under the baseline price assumptions.



4. Results

4.1. Baseline scenario

The baseline scenario represents the EU27+UK legume production under the existing production, demand, agricultural policies, trade, and market conditions. This scenario projected the area share of pulses and soya productions within total arable land in Figure 2 (for pulses) and Figure 3 (for soya) and the area of share of forage within total agricultural utilised area in Figure 4.

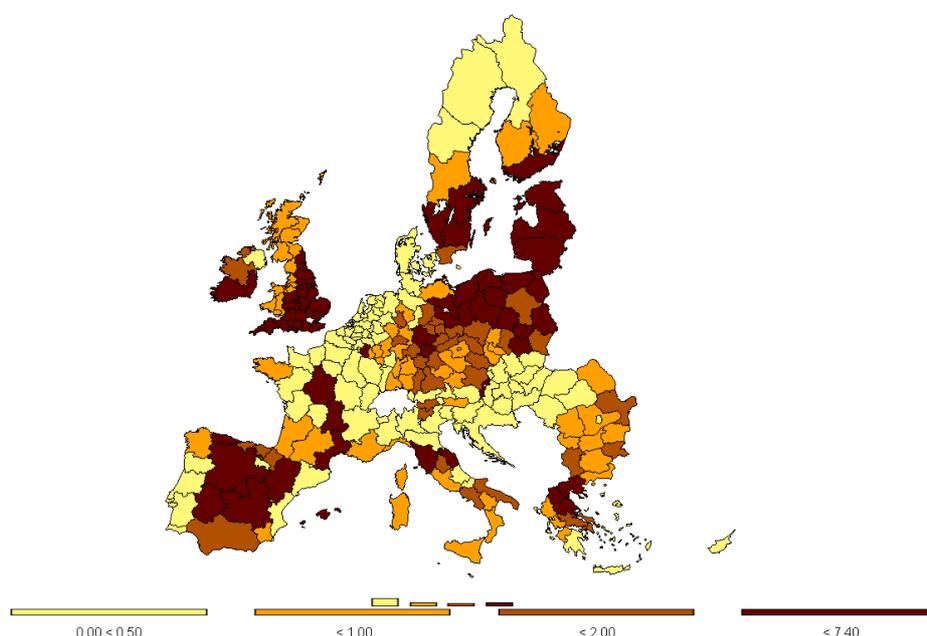


Figure 2. CAPRI baseline pulses production across EU27+UK (area share % in total arable land)

The results suggest that only some parts of the UK, Spain, Sweden, Italy, Romania, Lithuania, and Estonia allocates up to 7.4% of arable land cover for pulse production. Whereas a majority of MSs have less than 1% of arable area used for pulses production (Figure 2). The arable area under the baseline scenario projected to produce soya in the EU27+UK is relatively small. Except for few small regions in Italy, Slovakia, Romania, and Croatia exceeding the soya area the 5% of arable land, all other regions allocate less than 1% of arable area to produce soya beans (Figure 3). The baseline projections are in line with current shares of the EU27+UK soya production (only around 5%) in total soya demand, while most of the soya demand is satisfied from imports, particularly from the US (EuropaBio, 2019).



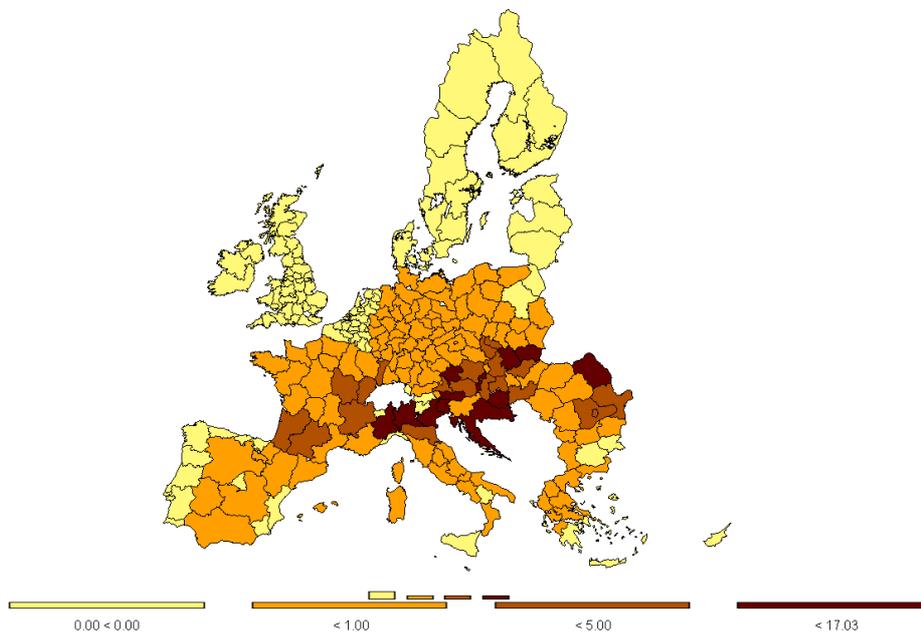


Figure 3. CAPRI baseline soya production across EU27+UK (area share in arable land in percentages)

The baseline projections also show a large portion of the EU27+UK total utilised agricultural area under other forage crop category which includes legume crops (peas, beans, lupin, and grass forage area). In the current conditions grassland alone covers around 33% of total utilised agricultural area in the EU27+UK (Velthof *et al.*, 2014).

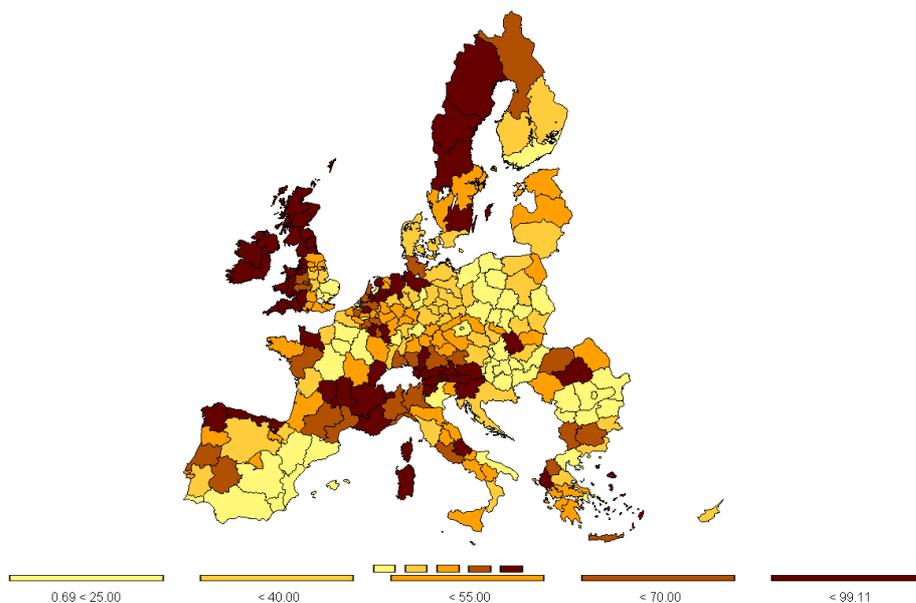


Figure 4. CAPRI baseline projection for the forage production across EU27+UK (area share % in total utilised agricultural area)



4.2. Protein crop subsidy scenario

In this scenario, the area of production under pulses increased by 23% and quantity produced by 11% compared to the baseline. The EU farmers in a large number of MSs such as Ireland, Spain, France, Estonia, Latvia, Poland, Slovakia, Austria, and Greece exploited the VCS payment on protein crops and increased the area under pulses by 10,000 ha to 95,000 ha. (Figure 5). Farmers in the UK and some MSs such as Portugal, Germany, Lithuania, Hungary, Croatia, Hungary, Romania, and Bulgaria, however, do not change or even slightly decrease (up to -4000 ha) the area of pulse production under this scenario. These countries do not opt for protein crop subsidies. The reason could be the legumes are less competitive than other agricultural products for the allocation of VCS payments in these countries.

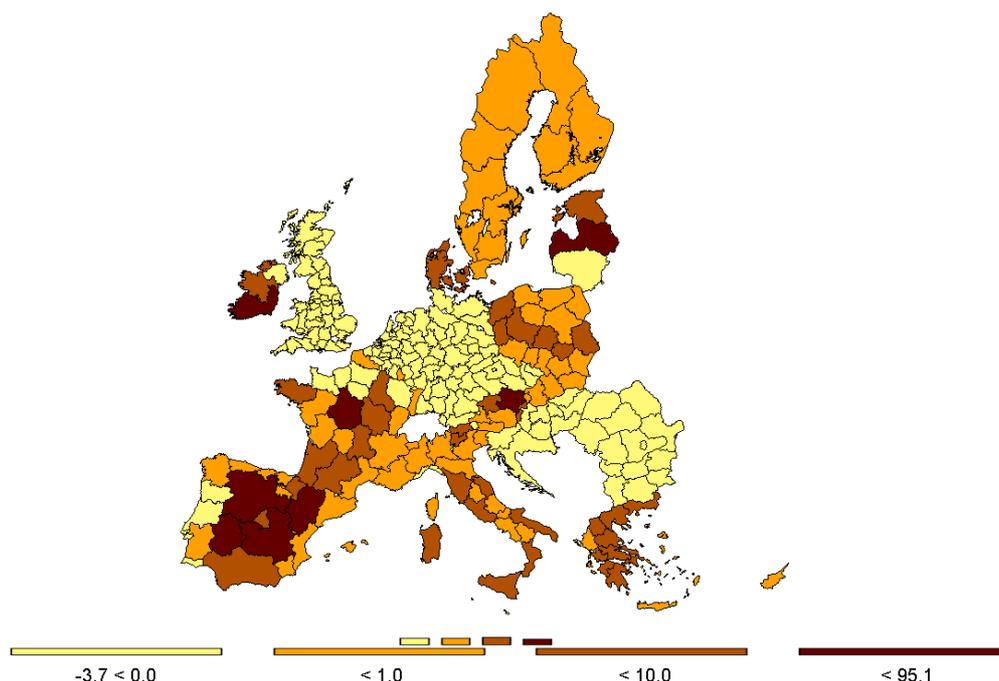
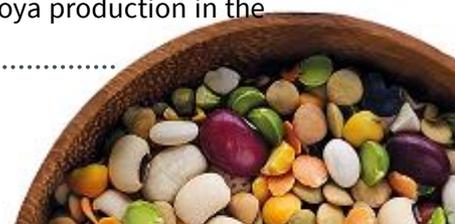


Figure 5. Absolute difference in area of pulses production under the protein crop subsidy scenario compared to the baseline scenario

Only a handful of countries in the EU27+UK (such as Italy and Austria) show a very small increase in the area of production for soya (Figure 6). Due to a relatively small area for soya production in the



EU27+UK, the increase in soya production area is not more than 1,500 ha. Most countries, however, do not show any change in soya production area under this scenario. There are a couple of regions such as south-western region of France and northern Austria where area of soya production is decreased but only by up to -900 ha.

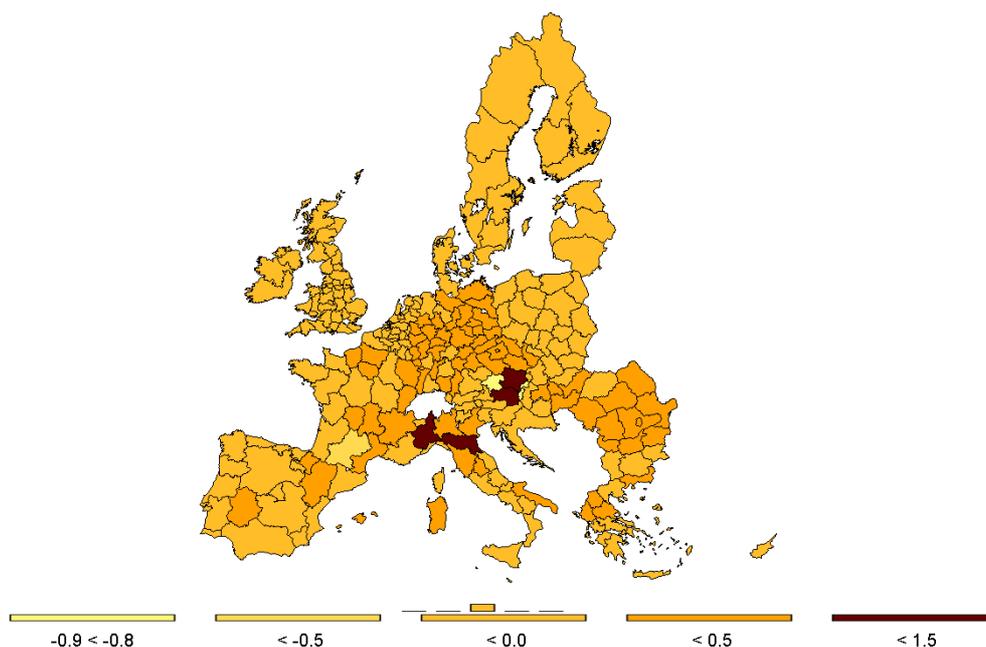


Figure 6. Percentage difference in area of soya production under the protein crop subsidy scenario compared to the baseline scenario

There is not a very large difference in production of pulses in top producers within the EU27+UK (Figure 7), except, for Spain and Italy where production of pulses increased by 56% and 41%, respectively, as these MSs increased protein crop subsidy from €60/ha to €206/ha in Spain and from €63/ha to €254/ha in Italy.



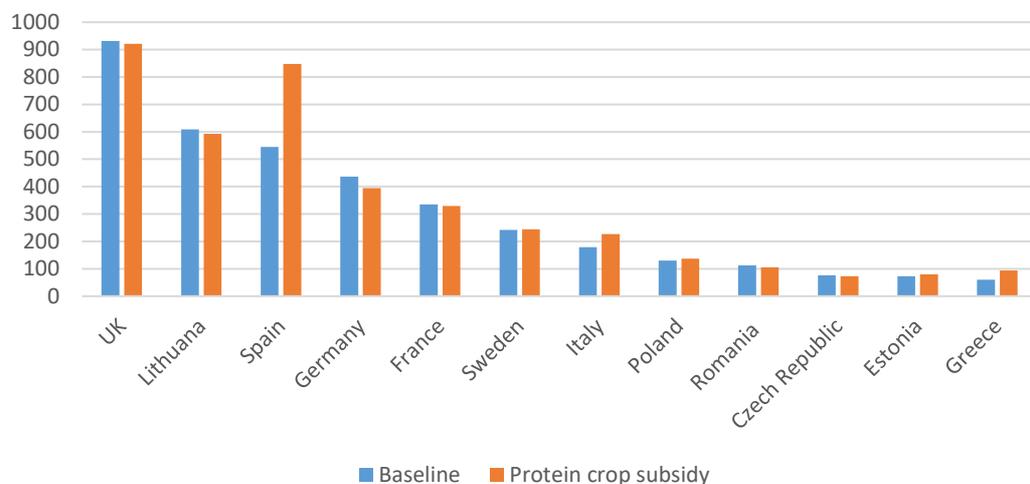


Figure 7. Area of production of pulses ('000 ha) in the top 12 producers under the baseline and protein crop subsidy scenarios

This increase in production area under pulses moved the supply of pulses by 13% in the EU27+UK (Table 2). There is a small increase in human consumption (+1%) and feed use (+6%) of pulses. The imports of pulses are decreased by 15%, but exports increased by 38% (although coming from low level, this increase in exports is small in absolute terms).

Table 2. Market balance under the protein crop subsidy scenario

	Production	Human consumption	Feed use	Imports	Exports	Net trade
Pulses	13%	1%	6%	-15%	38%	-35%
Cereals	0%	0%	0%	0%	0%	0%
Meat	0%	0%	---	0%	0%	0%
Soya	0%	0%	0%	0%	0%	0%

With respect to prices, there are only negligible changes in any of the agricultural commodities except for pulses, which show a 6% reduction in producer prices in the protein crop subsidy scenario compared to the baseline scenario (Figure 8). A higher supply in the EU27+UK of pulses production led to this reduction in producer price for pulses.





Figure 8. Percentage change in producer prices of different agricultural commodities under the protein crop subsidy scenario

4.3. Dietary change scenario

Under the dietary change scenario, there is a small but significant increase in area of production for pulses in the EU27+UK. As shown in Figure 9, more than 50% of the EU27+UK regions increase the production. Some regions such as southern UK, central Spain, Denmark, western Germany, and western Balkan regions have shown up to 30,000 ha increase in the area for pulse production compared to the baseline scenario. A majority of the EU27+UK regions, however, have a negligible change in pulse production.

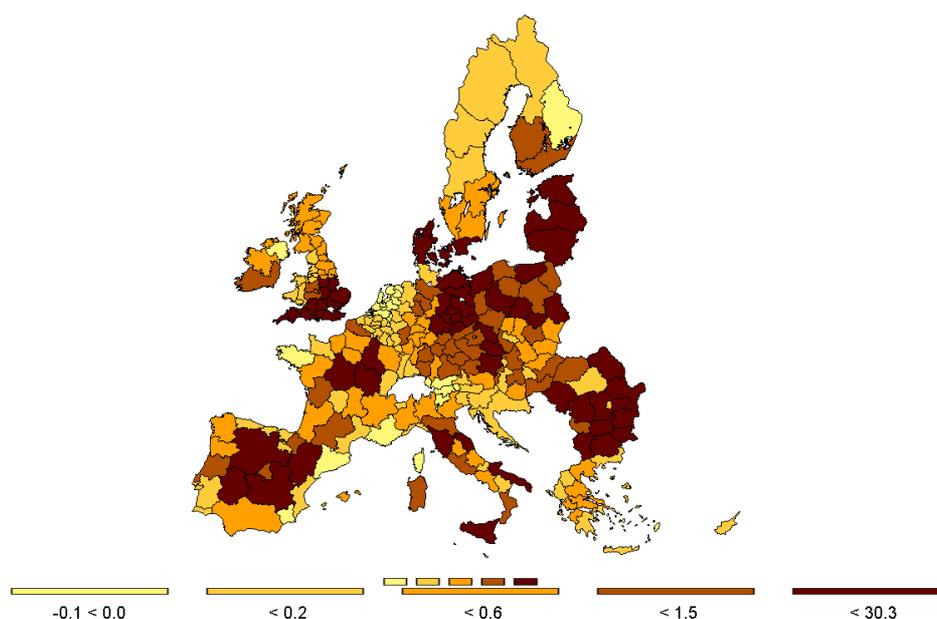


Figure 9. Absolute change in area of production for pulses (1000 ha) in the EU27+UK under the dietary change scenario



Regarding forage area of production, under the dietary change scenario, a majority of the EU27+UK and UK regions either show a decrease or no change in forage production area (Figure 10). There are some regions (such as southern UK, central EU27+UK and southern Italy) which show up to 5,000 ha increase in forage area compared to the baseline scenario.

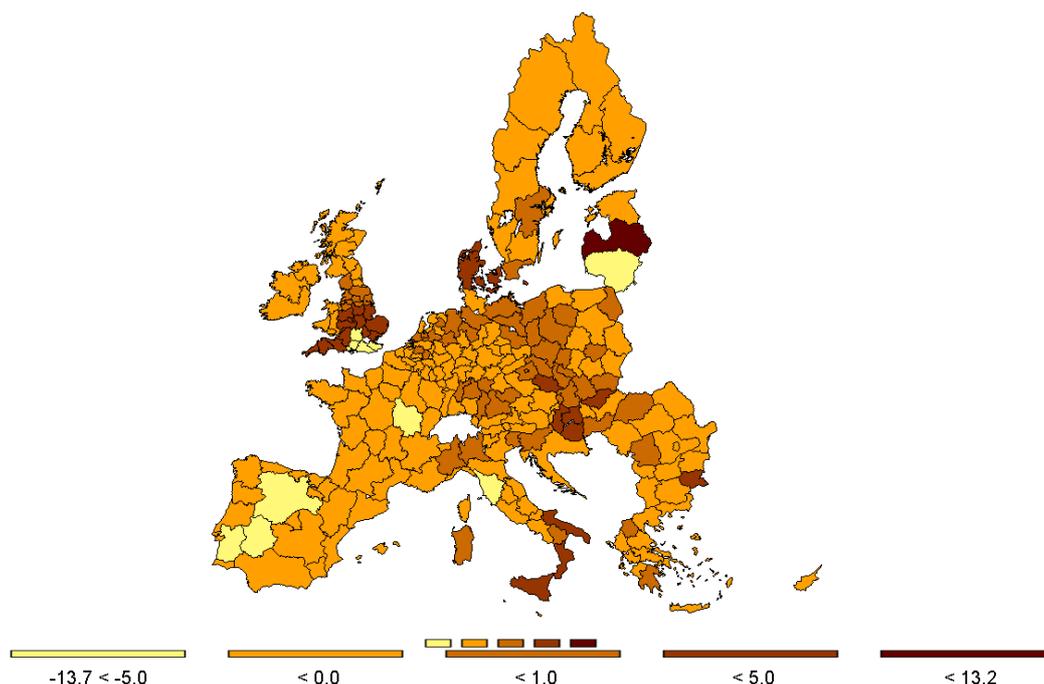


Figure 10. Absolute change in area of production for forage under dietary change scenario compared to the baseline scenario

The UK, Lithuania, Spain, Germany, France, and Sweden produced more than 200,000 tons of pulses each in the baseline (Figure 11). These top producers responded to the dietary change scenario, and all increased their production of pulses to varying degrees. France increased the highest (+69%) followed by Romania (+47%) and Czech Republic (+39%).



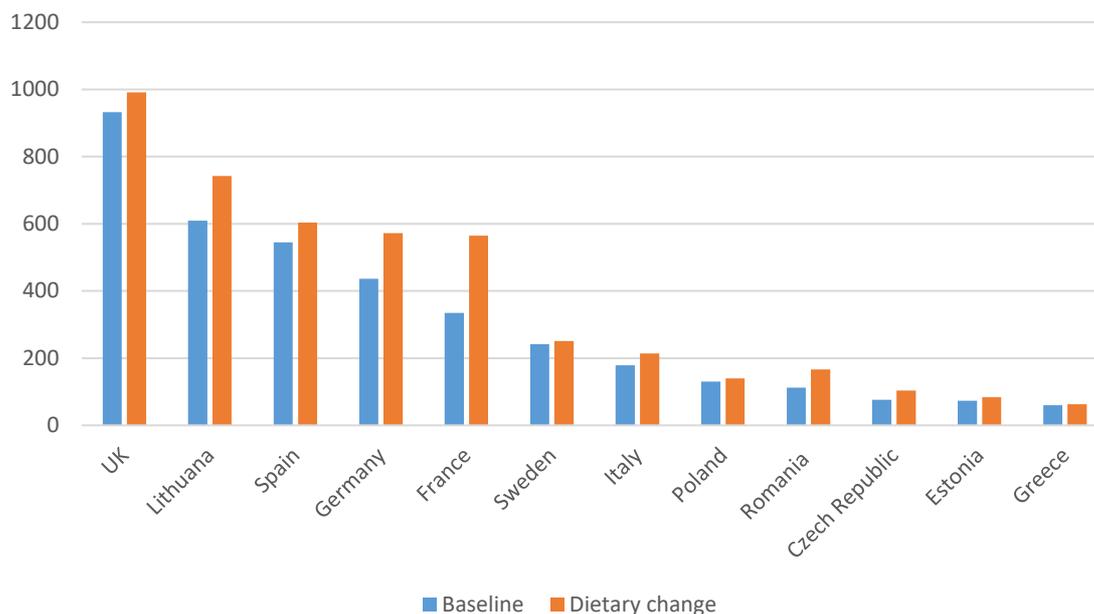


Figure 11. Production levels of pulses ('000 t) in top 12 producers under the baseline and the dietary change scenarios

There is a 13% increase in prices for pulses under the dietary change scenario compared to the baseline (Figure 12). The substitution to plant-based protein increased demand for pulses which is manifested by higher price for pulses. All meat prices are reduced, especially the price for beef meat, which decreased by more than 7%. There is a slight decrease in soya and cereal prices, which is mainly due to lower feed demand in the livestock sector under the dietary change scenario.

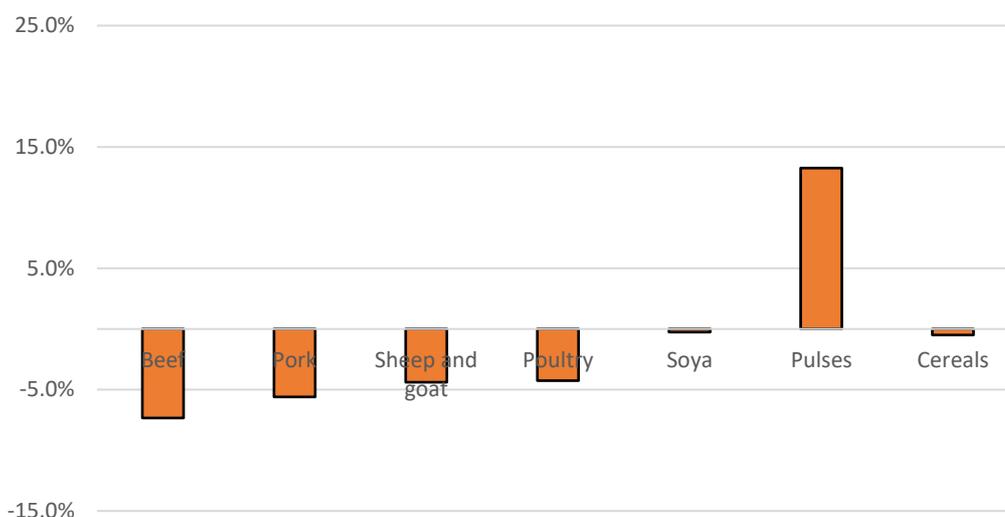


Figure 12. Percentage change in prices of different agricultural commodities under the dietary change scenario compared to the baseline scenario



The market balance (Table 3) clearly shows an increase in human consumption of pulses by 177% under dietary change scenario. This is because of the assumption that the EU27+UK consumer preferences for plant-based protein instead of animal-based protein is increased by 11% under this scenario. Due to the greater demand, there is a significant change in the trade balance of pulses, with larger imports and smaller exports. This is because animal-based products have been substituted under this scenario, meat production in the EU27+UK is decreased by 5%. There is a significant decrease in meat imports. As there is less demand of meat, more meat products are exported out of the EU27+UK and there is a positive trade balance. Due to decrease in meat products, use of soya and cereal in livestock feed is also decreased, which results in reduced production in the EU27+UK. These along with pulses are used lesser as livestock feed.

Table 3. Market balance under the dietary change scenario

	Production	Human consumption	Feed use	Imports	Exports	Net trade
Pulses	27%	177%	-20%	161%	-53%	-245%
Cereals	-1%	0%	-3%	-3%	1%	5%
Meat	-5%	-10%	---	-33%	22%	28%
Soya	-1%	0%	-1%	0%	-1%	0%



4.4. Trade-ban of soya imports

Under the trade-ban of soya imports scenario, soya harvested area increased by 266% and its supply by 275%. This significant relative increase in soya production in the EU27+UK is partly due to the small production in the baseline. Most of the southern European regions have increased the soya production area by up to 5,000 ha (each) under this scenario (Figure 13).

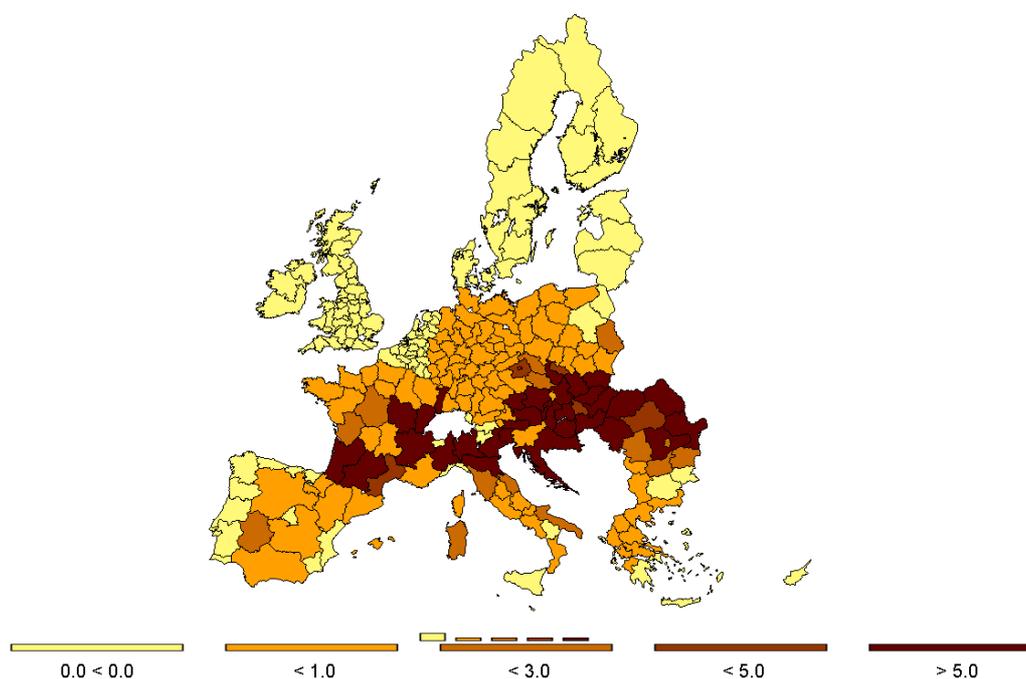


Figure 13. Absolute change in area of soya production ('000 ha) under the trade-ban scenario compared to the baseline scenario

Pulses area also increases (+7%) under this scenario in the EU27+UK. Many regions, especially in central Europe, increased the pulses area by up to 18,000 ha (Figure 14). There, however, is some reallocation of area of production as some regions record a decrease in area of production for pulses under this scenario. The expansion in soybean areas leads to a reallocation of the agricultural area between arable crops. Depending on the relative profitability between cereals, oilseeds and other arable crops in the regions, the impact on pulses production can also be negative. A competitive price and suitability to expand could have influenced this shift in production area.



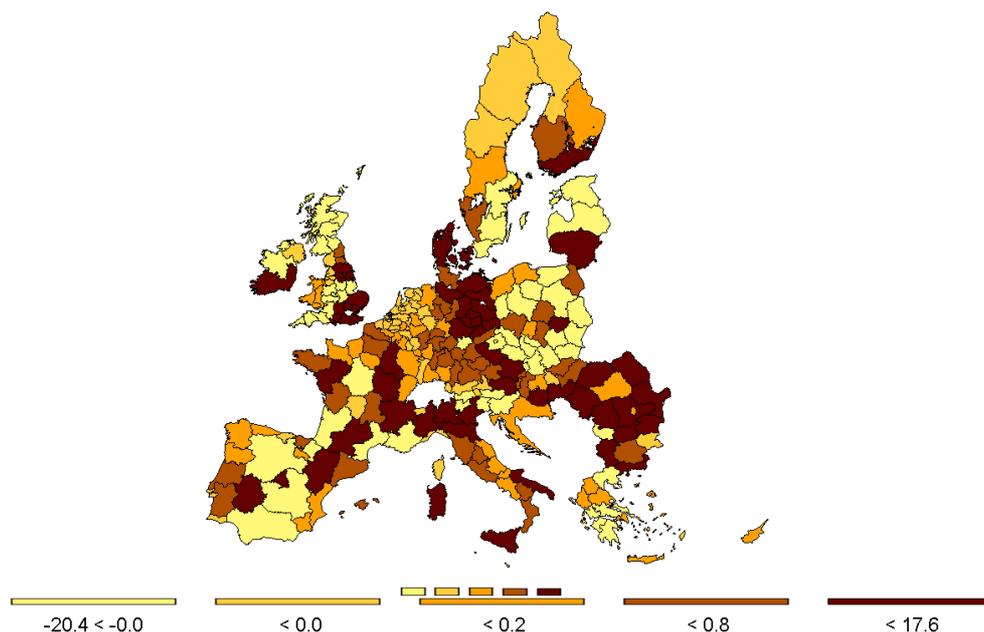


Figure 14. Absolute change in area of pulses production ('000 ha) under the trade-ban scenario compared to the baseline scenario

Soya imports are mainly used for livestock feed in the EU27+UK. A restriction on soya feed imports thus influenced the area of forage production in most of the regions. The fodder area increased by up to 10,000 ha in many regions such as Spain, Ireland, Denmark, and northern Italy (Figure 15). This is to offset the reduction in imported livestock feed under this scenario.



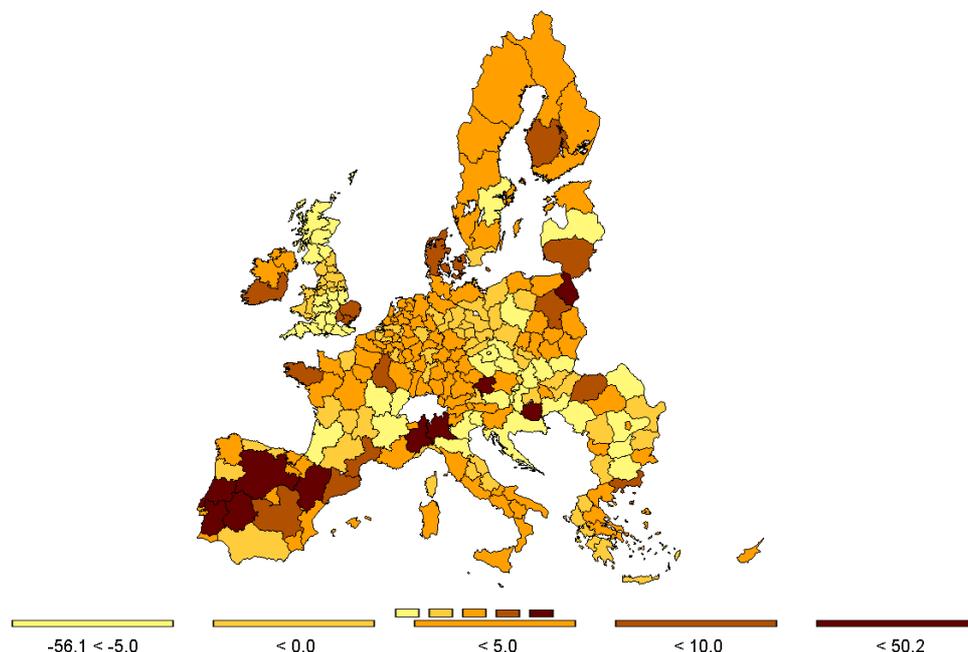


Figure 15. Absolute difference in area of fodder production ('000 ha) under the trade-ban scenario compared to the baseline scenario

In terms of production, there are some increases in pulse production in the top 12 countries as shown in Figure 16. Romania has the highest increase in production (+69%) followed by Italy (+41%), France (+38%) and Germany (+20%). Some of these top producers, however, decreased pulse production under this scenario such as Estonia (-44%) and Czech Republic (-34%).

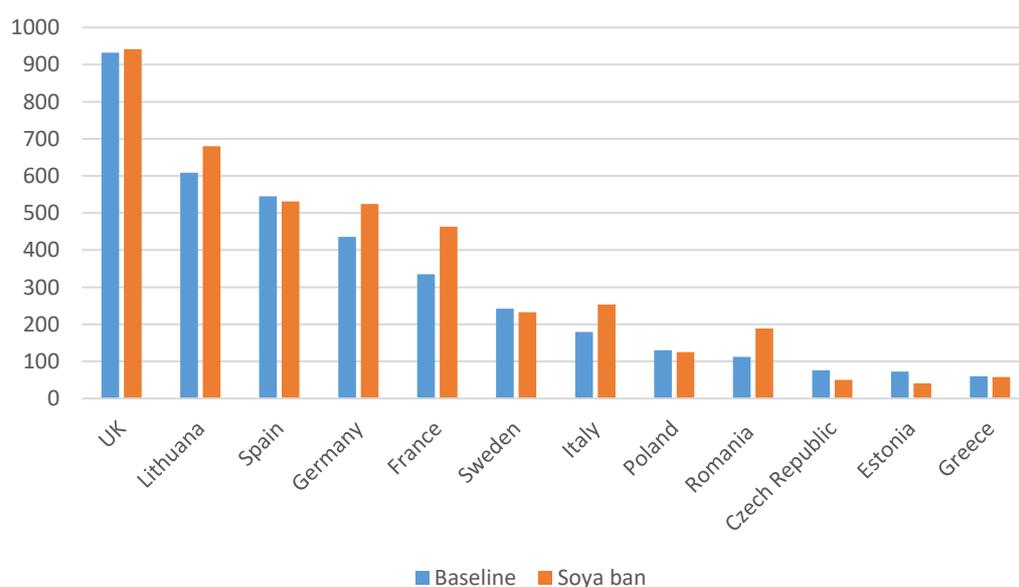


Figure 16. Production quantity of pulses ('000 t) of top 12 producers under the baseline and trade-ban scenarios



The price of soya under the trade-ban scenario increased by 150% compared to the baseline scenario (Figure 17). This is due to reduced supply of soya within the EU27+UK due to the import ban. This has direct impacts on livestock products such as beef, pork, sheep/goat, and poultry which have up to 5% increase in price. Other agricultural commodities such as pulses (+10%) and cereals (+1%) that are used as livestock feed have also observed an increase in their prices.

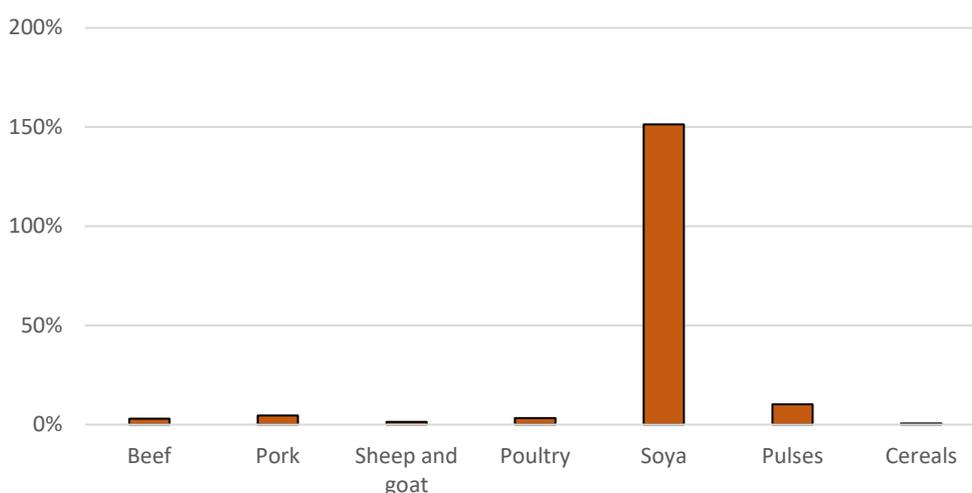


Figure 17. Percentage difference in prices of different agricultural commodities under the trade-ban scenario compared to the baseline scenario

As expected, production of soya within the EU27+UK has increased by 272%, but it also led to a 9% reduction in human consumption of soya beans (Table 4). The soya trade-ban has an impact on livestock sector which resulted in reduced meat production within the EU27+UK. There are less exports and higher imports to fulfil domestic demand of meat products. There is an increase in pulses and cereals for use as feed to compensate reduction in soya supply due to the trade-ban.

Table 4. Percentage change in market balance of soya and relevant agricultural commodities under soya import trade-ban scenario compared to the baseline scenario

	Production	Human consumption	Feed use	Imports	Exports	Net trade
Pulses	15%	-2%	54%	55%	-23%	-86%
Cereals	-1%	0%	1%	9%	-5%	-5%
Meat	-3%	0%	---	12%	-14%	-28%
Soya	272%	-9%	-51%	-100%	-100%	-100%



5. Conclusions

There are several potential pathways to increase legume production in the EU27+UK. We selected three pathways in this study: policy-, trade-, and consumer demand-related pathways. These are the pathways which we considered to have impacts on the EU27+UK domestic legume production. There are other potential but indirect pathways we did not consider for this study such as environment- and biodiversity-related pathways. These indirect pathways may include environment restrictions, crop rotations and cover crops *etc.* to lower GHG emissions on farms (Guardia, *et al.*, 2016; Glenk *et al.*, 2017; Abdalla, *et al.*, 2019; Costa *et al.*, 2021). For instance, reducing the use of inorganic fertiliser can be achieved by implementing restrictive thresholds or an additional tax on use of inorganic fertiliser which may encourage farmers to increase legume crops on farms to maintain soil fertility. Liu *et al.* (2016) stated that 25% -38% reduction in carbon footprint of cereal production can be achieved by including legume crop rotation and increase in legume forage area. Besides these ‘within the farm gate’ pathways, there are also ‘beyond the farm gate’ pathways representing the legume supply and value chains including transport, processing, storage, and distribution legume products. These ‘beyond the farm gate’ pathways may act as barriers to develop legume market in Europe (Smadja and Muel, 2021; Balazs *et al.*, 2021). A more inclusive, innovative, and sustainable development of the legume supply and value chain may support further development of legume in the EU27+UK. However, these pathways are beyond the scope of this work and hence are not considered in this report.

Our results suggest that the three alternative pathway scenarios used in this study have potential to increase area of production of legume crops. However, due to the current lower commercial competitiveness of legume crops, the increase in production of legumes is very small under all three scenarios under study. The area of production for legumes is relatively small in the EU27+UK compared to other crops. For instance, total share of pulses is less than 2% of total arable land available in the EU27+UK.



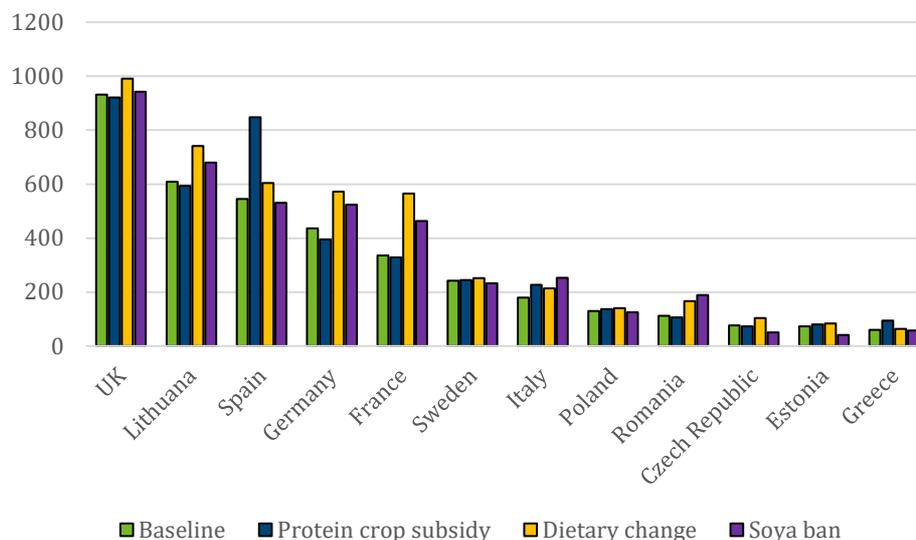
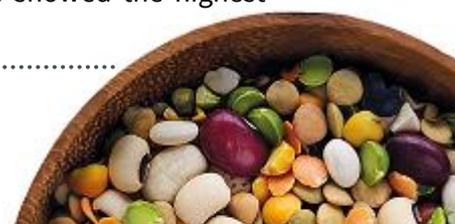


Figure 18. Total production of pulses in top 12 producers under different scenarios ('000 t)

There is, however, a varying extent of the impact on production, prices, and effect on other agricultural commodities under these three scenarios. For instance, the protein crop subsidy scenario has the highest increase (+23%) in area of pulse production compared to the dietary change scenario (+16%) and trade-ban scenario (+6%). There is also a difference in impacts on prices and other agricultural commodities between these scenarios. The price of pulse decreased by around 6% under protein crop subsidy scenario but increased by 13% and 10% under dietary change and trade-ban scenarios respectively. The price of soya had the highest increase (+150%) under the trade-ban scenario and has a substantial impact on other agricultural sectors. The dietary change and trade-ban scenario represented a significant impact on livestock production and other crop production that are used as animal feeds. However, it should be noted here that the trade-ban scenario is the extreme case scenario for a trade policy and may be politically sensitive.

The individual countries within the EU27+UK also responded differently under different pathway scenarios. Some countries like the UK, Germany and Lithuania decreased production of pulses under the protein crop subsidy scenario (Figure 18). These countries did not use the specific payment available under the scenario and decreased the production slightly in response to lower pulses price. Conversely, Spain, Italy and Greece benefitted from the specific payments and increased the pulse production significantly. Dietary change scenario has shown higher impacts on all countries especially in France, Germany, Lithuania, and the UK. France showed the highest





increase with a substantial 69% increase in pulse production when dietary change is introduced. The trade-ban scenario has the highest impact on production and price of soya.

It can be summarised that the scenarios we selected for this study under three potential pathways are capable of increasing legume production in the EU27+UK. However, the increased areas of production of legume crops under all these scenarios are still very small compared to other crops. Changes in different policy instrument to support a combination of these scenarios or additional policies to provide legume price incentives to improve competitiveness may be required to improve demand, price, and ultimately domestic production of legumes in the EU27+UK. We selected three potential pathways in this study, and it should be noted that there are other potential pathways such as environment related and biodiversity related pathways not examined here, which could have additional impact on the EU27+UK legume production when considered together with the scenarios used.





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Appendices

Appendix 1: EU wide dry pulses production distribution at NUTS 2 level

NUTS	Region	Arable land (ha)	Dry pulses (ha)	Dry pulses share (%)
AT11	Burgenland (AT)	152130	3930	2.58
AT12	Niederösterreich	682440	13920	2.04
AT13	Wien	4850	90	1.86
AT21	Kärnten	61310	560	0.91
AT22	Steiermark	136410	670	0.49
AT31	Oberösterreich	290110	5590	1.93
AT32	Salzburg	5530	30	0.54
AT33	Tirol	8660	10	0.12
AT34	Vorarlberg	2940	0	0.00
BE10	Région de Bruxelles-Capitale / Brussels Hoofdstedelijk Gewest	1960	30	1.53
BE21	Prov. Antwerpen	65540	50	0.08
BE22	Prov. Limburg (BE)	57450	90	0.16
BE23	Prov. Oost-Vlaanderen	99500	70	0.07
BE24	Prov. Vlaams-Brabant	63910	90	0.14
BE25	Prov. West-Vlaanderen	147220	200	0.14
BE31	Prov. Brabant Wallon	56010	150	0.27
BE32	Prov. Hainaut	155220	380	0.24
BE33	Prov. Liège	70520	430	0.61
BE34	Prov. Luxembourg (BE)	42730	810	1.90
BE35	Prov. Namur	95340	610	0.64
BG31	Severozapaden	739150	10510	1.42
BG32	Severen tsentralen	651800	6320	0.97
BG33	Severoiztochen	703330	5920	0.84
BG34	Yugoiztochen	606630	5860	0.97
BG41	Yugozapaden	164690	1020	0.62
BG42	Yuzhen tsentralen	353100	1180	0.33
CY00	Kypros	84250	450	0.53
CZ01	Praha	12960	260	2.01
CZ02	Střední Čechy	475400	7130	1.50
CZ03	Jihozápad	439900	6310	1.43
CZ04	Severozápad	185110	2840	1.53
CZ05	Severovýchod	380270	6200	1.63
CZ06	Jihovýchod	592760	9160	1.55
CZ07	Střední Morava	266490	2560	0.96
CZ08	Moravskoslezsko	120310	1180	0.98
DE11	Stuttgart	309620	4362	1.41
DE12	Karlsruhe	139280	2535	1.82
DE13	Freiburg	138990	1409	1.01
DE14	Tübingen	230810	3354	1.45
DE21	Oberbayern	437180	4332	0.99
DE22	Niederbayern	378600	2637	0.70





DE23	Oberpfalz	278590	4164	1.49
DE24	Oberfranken	211890	3625	1.71
DE25	Mittelfranken	238570	2833	1.19
DE26	Unterfranken	277610	4261	1.53
DE27	Schwaben	259780	1740	0.67
DE30	Berlin	1010		
DE40	Brandenburg	1014410	23144	2.28
DE50	Bremen	1640		
DE60	Hamburg	5720	133	2.33
DE71	Darmstadt	149430	2108	1.41
DE72	Gießen	116940	2562	2.19
DE73	Kassel	202930	3494	1.72
DE80	Mecklenburg-Vorpommern	1078070	18033	1.67
DE91	Braunschweig	336740	2912	0.86
DE92	Hannover	412420	2460	0.60
DE93	Lüneburg	531440	4135	0.78
DE94	Weser-Ems	613370	1756	0.29
DEA1	Düsseldorf	151500	1105	0.73
DEA2	Köln	175530	1980	1.13
DEA3	Münster	324730	466	0.14
DEA4	Detmold	264070	2025	0.77
DEA5	Arnsberg	127750	1128	0.88
DEB1	Koblenz	149230	858	0.57
DEB2	Trier	89170	221	0.25
DEB3	Rheinhessen-Pfalz	166910	960	0.58
DEC0	Saarland	36630	305	0.83
DED2	Dresden	274430	5173	1.88
DED4	Chemnitz	228730	5312	2.32
DED5	Leipzig	204350	3491	1.71
DEE0	Sachsen-Anhalt	996170	27118	2.72
DEF0	Schleswig-Holstein	655610	4217	0.64
DEG0	Thüringen	609500	17891	2.94
DK01	Hovedstaden	81210	1000	1.23
DK02	Sjælland	439800	2400	0.55
DK03	Syddanmark	707030	5100	0.72
DK04	Midtjylland	701330	4800	0.68
DK05	Nordjylland	431830	2500	0.58
EE00	Eesti	686560	55420	8.07
EL30	Attiki	8280	510	6.16
EL41	Voreio Aigaio	17780	1370	7.71
EL42	Notio Aigaio	22390	260	1.16
EL43	Kriti	21500	620	2.88
EL51	Anatoliki Makedonia, Thraki	336970	6560	1.95
EL52	Kentriki Makedonia	520840	32870	6.31
EL53	Dytiki Makedonia	187120	13220	7.06
EL54	Ipeiros	27510	570	2.07
EL61	Thessalia	298900	17910	5.99
EL62	Ionia Nisia	7000	150	2.14
EL63	Dytiki Ellada	113210	2030	1.79



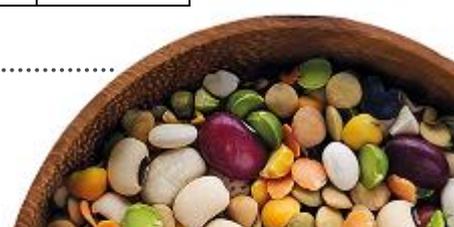


EL64	Stereia Ellada	163890	6950	4.24
EL65	Peloponnisos	36860	2920	7.92
ES11	Galicia	182540	2140	1.17
ES12	Principado de Asturias	18580	1190	6.40
ES13	Cantabria	6730	0	0.00
ES21	País Vasco	58980	3720	6.31
ES22	Comunidad Foral de Navarra	303290	8860	2.92
ES23	La Rioja	69080	1110	1.61
ES24	Aragón	1471110	28010	1.90
ES30	Comunidad de Madrid	149280	6750	4.52
ES41	Castilla y León	3470730	126590	3.65
ES42	Castilla-la Mancha	2636050	173940	6.60
ES43	Extremadura	641710	12560	1.96
ES51	Cataluña	523820	11180	2.13
ES52	Comunidad Valenciana	104580	1310	1.25
ES53	Illes Balears	114240	3500	3.06
ES61	Andalucía	1536910	78750	5.12
ES62	Región de Murcia	163430	210	0.13
ES63	Ciudad Autónoma de Ceuta (ES)	0	0	0.00
ES64	Ciudad Autónoma de Melilla (ES)	0	0	0.00
ES70	Canarias (ES)	11860	410	3.46
FI19	Länsi-Suomi	748820	4200	0.56
FI1B	Helsinki-Uusimaa	173770	4900	2.82
FI1C	Etelä-Suomi	592330	15100	2.55
FI1D	Pohjois- ja Itä-Suomi	636690	1800	0.28
FI20	Åland	13360	100	0.75
FR10	Île de France	564990	19450	3.44
FR21	Champagne-Ardenne (NUTS 2013)	1254970	37500	2.99
FR22	Picardie (NUTS 2013)	1204130	33240	2.76
FR23	Haute-Normandie (NUTS 2013)	579600	14380	2.48
FR24	Centre (FR) (NUTS 2013)	2014330	42900	2.13
FR25	Basse-Normandie (NUTS 2013)	716020	15120	2.11
FR26	Bourgogne (NUTS 2013)	1020650	24100	2.36
FR30	Nord - Pas-de-Calais (NUTS 2013)	686910	6220	0.91
FR41	Lorraine (NUTS 2013)	734630	15660	2.13
FR42	Alsace (NUTS 2013)	243740	310	0.13
FR43	Franche-Comté (NUTS 2013)	292190	1350	0.46
FR51	Pays de la Loire (NUTS 2013)	1611870	20400	1.27
FR52	Bretagne (NUTS 2013)	1508680	8880	0.59
FR53	Poitou-Charentes (NUTS 2013)	1401190	28980	2.07
FR61	Aquitaine (NUTS 2013)	817960	5040	0.62
FR62	Midi-Pyrénées (NUTS 2013)	1506180	34220	2.27
FR63	Limousin (NUTS 2013)	390310	930	0.24
FR71	Rhône-Alpes (NUTS 2013)	580640	2980	0.51
FR72	Auvergne (NUTS 2013)	604560	7040	1.16
FR81	Languedoc-Roussillon (NUTS 2013)	254570	8890	3.49
FR82	Provence-Alpes-Côte d'Azur (NUTS 2013)	190240	2390	1.26
FR83	Corse (NUTS 2013)	12370	30	0.24
HR03	Jadranska Hrvatska	38150	20	0.05





HR04	Kontinentalna Hrvatska	843460	3230	0.38
HU10	Közép-Magyarország (NUTS 2013)	261990	1500	0.57
HU21	Közép-Dunántúl	402240	2790	0.69
HU22	Nyugat-Dunántúl	462380	1320	0.29
HU23	Dél-Dunántúl	595470	1920	0.32
HU31	Észak-Magyarország	378170	2060	0.54
HU32	Észak-Alföld	815740	5600	0.69
HU33	Dél-Alföld	905830	6000	0.66
IE01	Border, Midland and Western (NUTS 2013)	100820	1590	1.58
IE02	Southern and Eastern (NUTS 2013)	357470	10890	3.05
ITC1	Piemonte	537930	2870	0.53
ITC2	Valle d'Aosta/Vallée d'Aoste	150	0	0.00
ITC3	Liguria	6630	80	1.21
ITC4	Lombardia	722710	1890	0.26
ITF1	Abruzzo	172500	4240	2.46
ITF2	Molise	145020	1200	0.83
ITF3	Campania	268620	2600	0.97
ITF4	Puglia	675740	8100	1.20
ITF5	Basilicata	324230	140	0.04
ITF6	Calabria	170250	1430	0.84
ITG1	Sicilia	714490	8570	1.20
ITG2	Sardegna	411240	4440	1.08
ITH1	Provincia Autonoma di Bolzano/Bozen	3230	0	0.00
ITH2	Provincia Autonoma di Trento	3560	10	0.28
ITH3	Veneto	553880	450	0.08
ITH4	Friuli-Venezia Giulia	166860	0	0.00
ITH5	Emilia-Romagna	863810	3910	0.45
ITI1	Toscana	448520	8000	1.78
ITI2	Umbria	223130	1750	0.78
ITI3	Marche	388320	7790	2.01
ITI4	Lazio	344220	1780	0.52
LT00	Lietuva	2130250	231980	10.89
LU00	Luxemburg	61980	680	1.10
LV00	Latvija	1284650	40800	3.18
MT00	Malta	9110	0	0.00
NL11	Groningen	106990	70	0.07
NL12	Friesland (NL)	58720	50	0.09
NL13	Drenthe	101560	30	0.03
NL21	Overijssel	83730	20	0.02
NL22	Gelderland	92300	90	0.10
NL23	Flevoland	82410	20	0.02
NL31	Utrecht	11670	10	0.09
NL32	Noord-Holland	77420	60	0.08
NL33	Zuid-Holland	58070	330	0.57
NL34	Zeeland	102340	1220	1.19
NL41	Noord-Brabant	181680	210	0.12
NL42	Limburg (NL)	71270	50	0.07
PL11	Lódzkie (NUTS 2013)	755770	20800	2.75
PL12	Mazowieckie (NUTS 2013)	1220770	27600	2.26





PL21	Malopolskie	306020	8200	2.68
PL22	Slaskie	263160	6300	2.39
PL31	Lubelskie (NUTS 2013)	1093830	52700	4.82
PL32	Podkarpackie (NUTS 2013)	325550	8300	2.55
PL33	Swietokrzyskie (NUTS 2013)	333070	17800	5.34
PL34	Podlaskie (NUTS 2013)	694280	15100	2.17
PL41	Wielkopolskie	1432020	23500	1.64
PL42	Zachodniopomorskie	667360	32800	4.91
PL43	Lubuskie	299660	15400	5.14
PL51	Dolnoslaskie	750350	11300	1.51
PL52	Opolskie	468580	5800	1.24
PL61	Kujawsko-Pomorskie	922460	19100	2.07
PL62	Warminsko-Mazurskie	684000	32700	4.78
PL63	Pomorskie	588740	23400	3.97
PT11	Norte	172300	2150	1.25
PT15	Algarve	26350	140	0.53
PT16	Centro (PT)	188450	3360	1.78
PT17	Área Metropolitana de Lisboa	33530	100	0.30
PT18	Alentejo	598550	13080	2.19
PT20	Região Autónoma dos Açores (PT)	22220	50	0.23
PT30	Região Autónoma da Madeira (PT)	1890	0	0.00
RO11	Nord-Vest	789430	2140	0.27
RO12	Centru	494210	1280	0.26
RO21	Nord-Est	1166350	8110	0.70
RO22	Sud-Est	1630830	21010	1.29
RO31	Sud - Muntenia	1679030	18630	1.11
RO32	Bucuresti - Ilfov	61170	630	1.03
RO41	Sud-Vest Oltenia	1083540	7240	0.67
RO42	Vest	908870	1310	0.14
SE11	Stockholm	80800	1840	2.28
SE12	Östra Mellansverige	688930	23790	3.45
SE21	Småland med öarna	340070	4800	1.41
SE22	Sydsverige	465880	5690	1.22
SE23	Västsverige	570270	16990	2.98
SE31	Norra Mellansverige	231080	2200	0.95
SE32	Mellersta Norrland	87240	20	0.02
SE33	Övre Norrland	101180	10	0.01
SI03	Vzhodna Slovenija	148070	1050	0.71
SI04	Zahodna Slovenija	27050	210	0.78
SK01	Bratislavský kraj	66490	490	0.74
SK02	Západné Slovensko	738150	7760	1.05
SK03	Stredné Slovensko	209380	990	0.47
SK04	Východné Slovensko	332490	2530	0.76

Source: Data compiled by Christine Oré Barrios, University of Hohenheim, Institute of Farm Management



Appendix 2: Member States area claimed and total payment for protein crops

Member States	area (ha)	€ million
Bulgaria	102,356	15.925
Czech	134,000	17.456
Ireland	4,500	3
Greece	151,058	38.623
Spain	933,046	44.537
France	773,448	148.756
Croatia	70,000	6.121
Italy	602,522	34.05
Latvia	38,449	6.055
Lithuania	101,400	13.109
Luxembourg	800	0.16
Hungary	261,070	25.383
Poland	298,675	62.639
Romania	424,100	51.107
Slovakia	33,199	7.892
Finland	176,570	6.3
Average unit rate (€/ha)		117

Source: EU, 2019





Appendix 3: Background to the TRUE-Project

TRUE Project Executive Summary

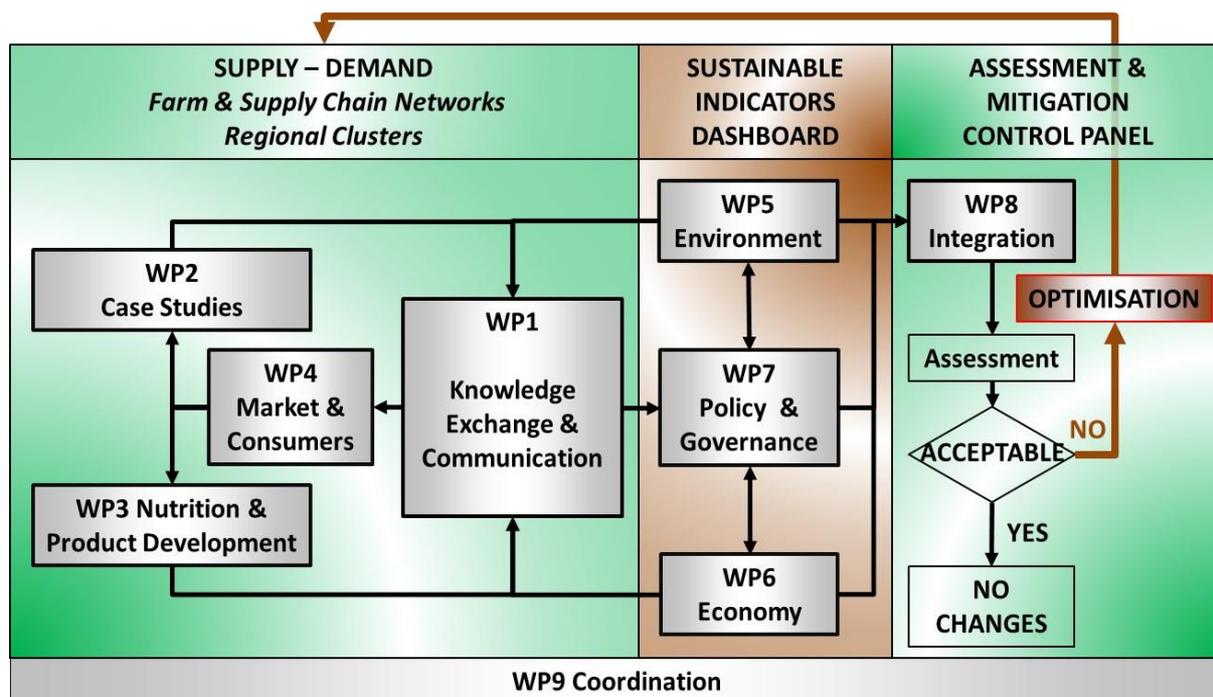
TRUE's perspective is that the scientific knowledge, capacities and societal desire for legume supported systems exist, but that practical co-innovation to realise transition paths have yet to be achieved. TRUE presents 9 Work Packages (WPs), supported by an *Intercontinental Scientific Advisory Board*. Collectively, these elements present a strategic and gender balanced work-plan through which the role of legumes in determining 'three pillars of sustainability' – 'environment', 'economics' and 'society' - may be best resolved.

TRUE realises a genuine multi-actor approach, the basis for which are three *Regional Clusters* managed by WP1 ('*Knowledge Exchange and Communication*', University of Hohenheim, Germany), that span the main pedo-climatic regions of Europe, designated here as: *Continental*, *Mediterranean* and *Atlantic*, and facilitate the alignment of stakeholders' knowledge across a suite of 24 Case Studies. The Case Studies are managed by partners within WPs 2-4 comprising '*Case Studies*' (incorporating the project database and *Data Management Plan*), '*Nutrition and Product Development*', and '*Markets and Consumers*'. These are led by the Agricultural University of Athens (Greece), Universidade Catolica Portuguesa (Portugal) and the Institute for Food Studies & Agro Industrial Development (Denmark), respectively. This combination of reflective dialogue (WP1), and novel legume-based approaches (WP2-4) will supply hitherto unparalleled datasets for the '*sustainability WPs*', WPs 5-7 for '*Environment*', '*Economics*' and '*Policy and Governance*'. These are led by greenhouse gas specialists at Trinity College Dublin (Ireland; in close partnership with Life Cycle Analysis specialists at Bangor University, UK), Scotland's Rural College (in close partnership with University of Hohenheim), and the Environmental and Social Science Research Group (Hungary), in association with Coventry University, UK), respectively. These *Pillar WPs* use progressive statistical, mathematical and policy modelling approaches to characterise current legume supported systems and identify those management strategies which may achieve sustainable states. A *key feature* is that TRUE will identify key *Sustainable Development Indicators* (SDIs) for legume-supported systems, and thresholds (or goals) to which each SDI should aim. Data from the *foundation WPs* (1-4), to and between the *Pillar WPs* (5-7), will be resolved by WP8, '*Transition Design*', using machine-learning approaches (e.g. *Knowledge Discovery in Databases*), allied with *DEX* (*Decision Expert*) methodology to enable the mapping of existing knowledge and experiences. Co-ordination is managed by a team of highly experienced senior staff and project managers based in The Agroecology Group, a Sub-group of Ecological Sciences within The James Hutton Institute.



Work Package Structure

Flow of information and knowledge in TRUE, from definition of the 24 case studies (left), quantification of sustainability (centre) and synthesis and decision support (right).





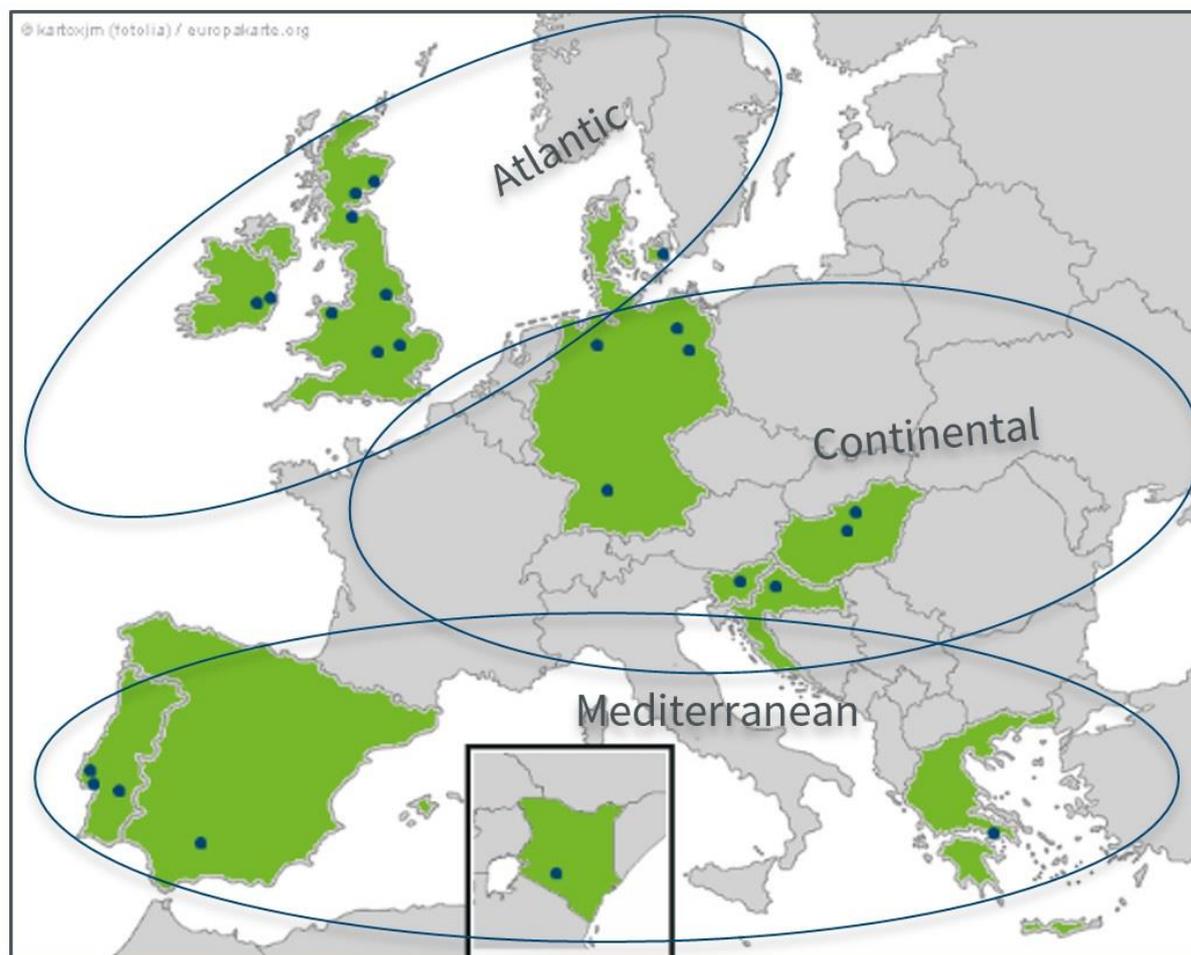
Project Partners

Nº	Participant organisation name (and acronym)	Country	Organisation Type
1 (C*)	The James Hutton Institute (JHI)	UK	RTO
2	Coventry University (CU)	UK	University
3	Stockbridge Technology Centre (STC)	UK	SME
4	Scotland's Rural College (SRUC)	UK	HEI
5	Kenya Forestry Research Institute (KEFRI)	Kenya	RTO
6	Universidade Catolica Portuguesa (UCP)	Portugal	University
7	Universität Hohenheim (UHOH)	Germany	University
8	Agricultural University of Athens (AUA)	Greece	University
9	IFAU APS (IFAU)	Denmark	SME
10	Regionalna Razvojna Agencija Medimurje (REDEA)	Croatia	Development Agency
11	Bangor University (BU)	UK	University
12	Trinity College Dublin (TCD)	Ireland	University
13	Processors and Growers Research Organisation (PGRO)	UK	SME
14	Institut Jozef Stefan (JSI)	Slovenia	HEI
15	IGV Institut Für Getreideverarbeitung GmbH (IGV)	Germany	Commercial SME
16	ESSRG Kft (ESSRG)	Hungary	SME
17	Agri Kulti Kft (AK)	Hungary	SME
18	Alfred-Wegener-Institut (AWI)	Germany	RTO
19	Slow Food Deutschland e.V. (SF)	Germany	Social Enterprise
20	Arbikie Distilling Ltd (ADL)	UK	SME
21	Agriculture And Food Development Authority (TEAG)	Ireland	RTO
22	Sociedade Agrícola do Freixo do Meio, Lda (FDM)	Portugal	SME
23	Eurest - Sociedade Europeia De Restaurantes Lda (EUR)	Portugal	Commercial Enterprise
24	Solintagro SL (SOL)	Spain	SME
25	Public Institution for Development of Međimurje REDEA (PIRED)	Croatia	Development Agency

*Coordinating institution



Legume Innovation Networks



Knowledge Exchange and Communication (WP1) events include three TRUE European Legume Innovation Networks (ELINs) and these engage multi-stakeholders in a series of focused workshops. The ELINs span three major biogeographical regions of Europe, illustrated above within the ellipsoids for Continental, Mediterranean and Atlantic zones.





Acknowledgement

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Also available online at: www.true-project.EU.

